### AMENDED IN SENATE MAY 4, 2005 AMENDED IN SENATE APRIL 18, 2005

#### SENATE BILL

No. 577

# Introduced by Senator Figueroa (Principal coauthors: Senators Ducheny and Murray)

February 18, 2005

An act to add Chapter 8.7 (commencing with Section 11830) to Part 1 of Division 3 of Title 2 of the Government Code, relating to state government operations.

#### LEGISLATIVE COUNSEL'S DIGEST

SB 577, as amended, Figueroa. State government operations: accountability.

Existing law generally sets forth the duties and responsibilities of the head of any state agency, department, board, commission, bureau, or program.

The bill would also, among other things, require all of the following to ensure government's fiscal responsibility:

- (1) All state agencies to participate in the CAL-Card Program for purchases up to \$5,000.
- (2) The Franchise Tax Board and the Department of Finance to report, by January 1, 2008, to the Legislature on the effectiveness of "tax expenditures."
- (3) The Controller to annually report to the Legislature the names of the agencies, departments, or programs required to submit internal control certification letters and year-end financial reports, but did not submit them by the deadline.
- (4) The Department of Finance to issue, coincident with the release of the Governor's Budget, a long-range financial plan for the state.

 $SB 577 \qquad \qquad -2-$ 

- (5) The Department of General Services and the State Chief Information Officer (CIO) to identify by February 1, 2006, all development projects seeking to enhance or expand existing financial software applications, as specified.
- (6) The Department of Finance and the Controller to create overall financial management standards for state government.
- (7) The Department of Motor Vehicles to develop and administer an amnesty program for persons that are subject to the vehicle license fee and complete, by July 1, 2006, a definitive inventory of state-owned vehicles to be updated annually.
- (8) The Governor to report by February 1, 2006, to the Legislature on the progress of consolidating federal grant-making functions and propose a plan, by July 1, 2006, to consolidate fleet management in the Office of Fleet Administration.
- (9) The Department of General Services by July 1, 2006, to submit a plan to the Legislature describing how it will ensure that the state pays the lowest airfare.
- (10) All state agencies to certify prior to contracting out any state service that the service cannot be comparably performed at the same or less cost by current state employees or programs.
- (11) The Governor, by July 1, 2006, to create and implement a pilot volunteer leave program for state employees.
- (12) Every future state building to be built in accordance with the Leadership in Energy and Environmental Design Silver Rating standards.
- (13) The state to consider whether all construction projects funded with state money should use an owner controlled insurance program to reduce costs without risking performance or completion.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Chapter 8.7 (commencing with Section 11830)
- 2 is added to Part 1 of Division 3 of Title 2 of the Government
- 3 Code, to read:

-3- SB 577

## Chapter 8.7. Ensuring Government Fiscal Responsibility

- 11830. (a) All state agencies shall participate in the CAL-Card Program for purchases up to five thousand dollars (\$5,000).
- (b) The Franchise Tax Board and the Department of Finance shall report, by January 1, 2008, to the Legislature on the effectiveness of "tax expenditures."
- (c) (1) The Department of Finance shall annually report to the Legislature the names of the agencies, departments, or programs required to submit internal control certification letters to the department but did not.
- (2) The Controller's office shall annually report to the Legislature the names of the agencies, departments, or programs required to submit year-end financial reports, but that did not submit them by the respective deadline.
- (d) Beginning January 1, 2007, the Department of Finance shall, coincident with the release of the Governor's Budget, issue a long-range financial plan for the state. The plan shall include, but not be limited to, revenue and expenditure projections for the next four years.
- (e) The Department of General Services and the State Chief Information Officer shall, by February 1, 2006, identify all development projects seeking to enhance or expand existing financial software applications and, to the extent practicable, coordinate with the agencies or departments seeking to acquire these applications to ensure that they will permit managers and department and agency heads to integrate and routinely exchange compatible financial data with other managers and agency and department heads, and that will be generally applicable throughout the organization of state and local government.
- (f) The Department of Finance and the Controller shall create overall financial management standards for state government.
- 11831. (a) The Department of Motor Vehicles shall develop and administer an amnesty program for persons subject to the vehicle license fees imposed pursuant to Chapter 2 (commencing with Section 10751) of Part 5 of Division 2 of the Revenue and Taxation Code for a four-month period beginning February 1, 2006, to May 31, 2006, inclusive, or during a timeframe ending

SB 577 -4-

no later than June 30, 2006. The program shall apply to vehicle license fee liabilities due and payable before January 1, 2006.

- (b) All state agencies shall use the State Contract and Procurement Registration System and the Governor shall, by February 1, 2006, certify to the Legislature that all managers that might use it have been notified of the legal requirement to do so.
- (c) The Governor shall, by February 1, 2006, report to the Legislature on the progress of consolidation or coordination of federal grant-making functions by a memorandum of understanding or other means and shall report every month until the Governor certifies that no further consolidation or coordination will achieve savings or improve the state's chances in receiving additional federal revenue.
- (d) All state agencies and departments shall use—CalATERS the California Automated Travel Expense Reimbursement System (CalATERS) by July 1, 2006, and by February 1,—2006 2007, the Department of Finance shall establish a system whereby support costs incurred by CalATERS will be reimbursed based on the per reimbursement use by agencies and departments.
- (e) The Department of General Services shall, by July 1, 2006, submit a plan to the Legislature describing how it will ensure that it pays the lowest airfare, including, but not limited to, ensuring that its fares do not exceed those available on the Internet, and utilizing special plans for business travelers.
- 11832. (a) (1) The Department of General Services, in consultation with all state agencies owning vehicles, shall complete a definitive inventory of state-owned vehicles by July 1, 2006, and that inventory shall be updated annually thereafter.
- (2) The Governor shall propose a plan to consolidate fleet management in the Office of Fleet Administration (OFA) by July 1, 2006, and shall identify and propose sanctions for his or her appointees who oversee government agencies that fail to submit the required fleet reports to OFA.
- (b) All state agencies shall certify prior to contracting out any state service that the service cannot be comparably performed at the same or less cost by current state employees or programs.
- (c) The Governor's Office on Service and Volunteerism shall identify all funds donated directly to the state or to any state-affiliated auxiliary foundation and shall, by , propose

\_5\_ SB 577

to the Legislature amendments to Section 11005 that would make donating to the state government easier and more efficient.

- (d) By July 1, 2006, the Governor shall create and implement a pilot volunteer leave program for state employees. The Governor shall designate the agencies and departments selected for the pilot program. By March 1, 2008, the Governor shall report to the Senate Committee on Budget and Fiscal Review and the Assembly Committee on Budget whether the state enjoyed any savings as a result of the pilot project, whether it should be expanded, and, if so, suggested legislative amendments and language for such an expansion.
- (e) By July 1, 2006, the Department of General Services shall hire a recovery firm to audit the state's telecommunications contracts, permitting a contingency fee contract of no more than 15 percent.
- (f) (1) The Governor shall report to the Legislature by March 1, 2006, on the status of compliance with Sections 15814.30 to 15814.35, inclusive, requiring "life-cycle" costing of state construction projects.
- (2) Every future state building shall be built in accordance with the Leadership in Energy and Environmental Design Silver Rating standards.
- (g) The state shall consider whether all construction projects funded with state money should use an owner controlled insurance program to reduce costs without risking performance or completion.